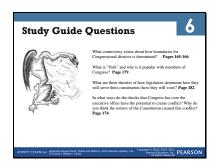


Slide 2



Slide 3



The Constitution requires that a census be taken every ten years to determine how many members each state will have in the House of Representatives.

When a state gains or loses congressional representation it is called reapportionment.

The census results in Congressional districts being re-drawn to represent changes in population. This is called redistricting.

While the U. S. Constitution gives power to the states to set up and conduct elections, the Supreme Court

has ruled that districts cannot be created that have unequal numbers or that are drawn for the purpose of discrimination.

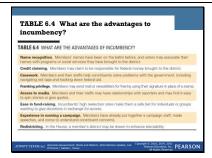
Slide 4



Of the thousands who run for office, those who have the best chance belong to either the Democratic or Republican party. Election laws vary from state to state, and some states discriminate against independent party and minorparty candidates.

Raising money is crucial in an election, and incumbent members of Congress spend much of their free time on the phone or attending fundraisers

Incumbents have a tremendous advantage; on average, 96% of incumbents win their bid for primary and general election success. As a rule, challengers simply don't have the name recognition, access to free media, insight on fundraising and advantageous district enjoyed by the incumbent.



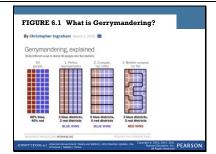
Incumbents enjoy many advantages in running a campaign, including: name recognition, claiming credit for bills passed, claiming credit for helping constituents, access to media, free mailing (franking) of district-related materials and newsletters, experience in running a campaign, and fundraising.

Slide 6



Congressional districts are redrawn to reflect increases or decreases in seats allotted to states, as well as population shifts within a state. Redistricting can be a largely political process. In most states, the state legislature redraws the lines. The new districts could be drawn to help incumbents win re-election or to make it harder for incumbents if they are not a member of the party in power.

When the practice of redistricting is so influenced by politics that it produces a district with a strange shape, it is called gerrymandering. Such cases are often challenged in court. In recent years the Supreme Court has ruled that when redistricting the districts must be based on population and they must be contiguous (the boundaries must be able to be drawn with a single line). It has ruled that gerrymandering to dilute minority strength violates the Voting Rights Act of 1965, and that race can be considered when redistricting if it is not the "predominate" factor, and states may redistrict more frequently than every 10 years.



Two drawings—one a mocking cartoon, the other all too real—show the bizarre geographical contortions that result from gerrymandering. The term was coined by combining the last name of the Massachusetts governor first credited with politicizing the redistricting process, Elbridge Gerry, and the word "salamander," which looked like the oddly shaped district that Gerry created.

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Generally, state legislatures have this duty. Some states have used independent commissions to avoid partisan politics.

Slide 11



Pork, legislation that allows representatives to bring home money and jobs to their districts in the form of public works programs, military bases, or other programs. These were once called earmarks, but are now known as programmatic requests. Bring home some bacon and voters in your district will love you, but does your pork serve the rest of the country?

Slide 12



This calendar gives you a sense of how long it takes Congress to develop the budget, and what some of the deadlines are.

Slide 13



When voting on policy issues, members of Congress must decide how to best represent their constituents. Representatives or senators who listen to the concerns of their constituents but use their best judgment are voting as *trustees*. When they vote the way their constituents want, they are voting as *delegates*. A *politico* at times votes as a trustee and at others votes as a delegate.

Much thought goes into making policy and program decisions.
Representatives and senators generally consult many people from different groups, interests, and backgrounds.
These include political parties; constituents; colleagues and caucuses; interest groups, lobbyists and political action committees; and staff and support agencies.

Slide 14

